



MESSAGE RELAY VIA TELETYPE

122

DATE	CLASSIFICATION	PRECEDENCE
8/16/79	UNCLAS	IMMEDIATE
M DIRECTOR FBI D LEGAT, BOGATA		
	4/21/93	asos Rootinda
The President The Vice President White House Situation Room Attn: National Security Council Department of the Air Force (AFOSI) Department of the Army Naval Investigative Service Commandant, U. S. Coast G	Tobacco & F Department of Transpo Attn: Director of S	Deputy AG Attn: Emergency Programs Center Assistant AG, Civil Rights Div. Icohol Firearms Criminal Div. Fireaths Fireaths Criminal Div. Fireaths
(DIRNSA/NSOC (ATTN: SO Director, Defense Intelligen Agency Director CIA U. S. Secret Service (PID)	O)) (WASHDC area, specify (Other Areas, specify (Assistant AG for Administration CITY/STATE) Assistant AG for Administration Attn: Security & Administrative Services Staff
Attn: Executive Protect Service ZEN/U. S. Postal Service Attn: Chief Postal Inspector	tive Federal Aviation Admi Federal Protective Ser Secretary of State Attn: Director Bur Intelligence Attn: SCA - VISA Room 709 - S	vice Naturalization Servic eau of & Research Office
	O GOVERNMENT AGENCIES NOT LISTED CENTER FOR ADDRESSING INFORMATION	2 AUG 20 1979
APPROVED BY ORIGINAT		LE EXT. 4296

USE OF FORM 0-73

- 1. Only incoming teletype messages which require transmission relay may be prepared for transmission using form 0-73. Use of form 0-73 is restricted to incoming teletype messages received within the last 3 tray which require transmission relay; all other teletype messages must be prepared using form 0-93.
- 2. Additions such as notes and administrative data for a specific addressee are **complete** discrete or administrative data is required for a particular addressee a separate 0-73 form must be prepared 7.000 SECTION
- 3. The message will be transmitted just as it appears. The person approving the message is solely responsible for assuring all necessary editing changes have been made.

PREPARATION OF FORM WHICH CONSISTS OF A PREPRINTED YELLOW.

- 1. Complete appropriate boxes: date, classification & precedence.
- 2. List addresses immediately following the "TO" or place a check mark in the appropriate boxes.
- 3. Type or PRINT the subject in the space provided.
- 4. Print or type originator's name, room number and telephone extension.
- 5. Indicate approval for transmission by initialing the "Approved By" box.

PREPARATION OF MESSAGE TO BE TRANSMITTED

- 1. Xerox 1 copy of incoming teletype message. A notation shall be made on the original incoming teletype "1 copy made for relay to SACS ______, (OR LEGATS) _____, (OR GOVERNMENT AGENCIES) _____."
- 2. Minor editing changes shall be made on the xerox as follows: using a lead pencil ONLY draw single line through the first and last lines of the heading and connect these lines from top right to bottom left forming a "Z," figure. (DO NOT OBLITERATE THE HEADING.) Use horizontal lines to delete sentences or words. Printed changes of a word or two to the text of the message may be made; however, changes to the existing text involving more than a word or two necessitate the originator to initiate a new message using form 0-93.
- 3 Administrative data or notes may be typed immediately following the text and will be transmitted to all addressees.
- 4. When using the 0-73 form to disseminate information to field offices, Legal Attaches and other Government agencies simultaneously, the text, notes and administrative data must be identical for all addressees.

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RECEIVED FEDERAL BUREAU

O 161622Z AUGUST OF THE STIGATION COMMUNICATIONS SECTION

FM SAN FRANCISÇÓ (89-25Ø) (P) (SQD 1)

TO DIRECTOR (89-4286) IMMEDIATE

BT

UNCL AS

RYMUR

RE BUTEL, AUGUST 15, 1979. WE BY TELETYPE DATED AUGUST 16, 1979, TO THE BUREAU SAN FRANCISCO PEOLLOWING INFORMATION BEING FURNISHED TO THE BUREAU FOR ADVISED / W/

RELAY TO-DOJ IF DEEMED APPROPRIATE:

LARRY LAYTON ORIGINALLY ARRESTED PORT KAITUMA, GUYANA,
TRANSPORTED TO GEORGETOWN, CHARGED AND SUBSEQUENTLY INDICTED
AT PRELIMINARY INQUIRY FOR HIS PARTICIPATION IN THE INCIDENTS
AT PORT KAITUMA RESULTING IN THE DEATH OF CONGRESSMAN RYAN AND
OTHER PERSONS. ON MARCH 7, 1979, GUYANESE JUSTICE RULED THAT
PRELIMINARY HEARING RESULTING FROM A CHANGE OF VENUE FROM THE
MAGISTRATE OF THE NORTHWESTERN MAGISTRIAL DISTRICT TO THE
CHIEF MAGISTRATE OF THE GEORGETOWN MAGISTRIAL DISTICT WAS
IMPROPER; THUS, THE PRELIMINARY INQUIRY AND RESULTING

Assoc. Dir. Dep. AD Adm. Dep. AD Inv. Asst. Dir.: Adm. Sarv. Crim. Inv. A Idant. ln'e'l. Lahoreinry "הייט; גיים" Plan & Iron. Rer. Aft --- 1. Tech. Servs בים נוופון Public Aff off Telection of Will. Director's Secty

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INDICTMENT WAS IMPROPER AND DISMISSED. SINCE THAT TIME, LAYTON
HAS NOT BEEN REINDICTED AND IS CURRENTLY BEING HELD ON
PROSECUTOR'S COMPLAINT CHARGING HIM WITH MURDER, ATTEMPTED
MURDER, CONSPIRACY TO MURDER AND POSSESSION OF FIREARM. IT IS
BELIEVED THAT GOVERMENT OF GUYANA (GOG) CONSIDERED INTRODUCING
ALL TESTIMONY FROM FIRST PRELIMINARY INQUIRY AS EVIDENCE IN
SECOND PRELIMINARY INQUIRY BUT THAT WAS NOT DONE IN VIEW OF THE
FACT THAT ORIGINAL PRELIMINARY INQUIRY CONTAINED NO TESTIMONY
TO TIE LAYTON INTO CONSPIRACY TO KILL RYAN. THEREFORE, IT
WOULD BE REQUIRED TO HAVE ALL WITNESSES RETURN FOR SECOND
PRELIMINARY INQUIRY. GOG DID AT ONE TIME CONTACT NUMEROUS
WITNESSES IN THE U.S. AND IT IS BELIEVED THAT ONLY TWO
WITNESSES AGREED TO RETURN TO GUYANA AND THEN ONLY UNDER THE
CIRCUMSTANCES THAT ALL EXPENSES AND PROPER SECURITY BE AFFORDED. [//

IT CAN BE SUPPOSED THAT IF GUYANA DID PURSUE TRIAL WITHOUT INDICTMENT (WHICH IS APPARENTLY ALLOWABLE UNDER GUYANESE LAW), IT WOULD BE DIFFICULT, IF NOT IMPOSSIBLE, TO SHOW SUFFICIENT EVIDENCE OF CONSPIRACY TO KILL RYAN ON THE PART OF LAYTON WITHOUT SUFFICIENT COOPERATION AND TESTIMONY FROM WITNESSES (U.S. CITIZENS) RESIDING IN THE U.S. IF GOG WAS SUCCESSFUL

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IN PROSECUTING,

THE MURDER AND CONSPIRACY OF CONGRESSMAN RYAN UNPROSECUTED.

IT COULD BE FURTHER SPECULATED THAT IF THE GOG WAS REQUIRED

TO GO THROUGH A JUDICIAL TRIAL AGAINST LAYTON AND SUBSEQUENTLY

SENTENCED FOR LESSER CRIMES, THE GOG MAY NOT BE AMENABLE

TO COOPERATE WITH OUR GOVERNMENT AT A LATER DATE IN VIEW OF

THAT THEY WERE REQUIRED TO PROSECUTE WHEN THEY DID NOT DESIRE

TO DO SO. \(\(\mathcal{U} \)

CONCERNING GUYANA'S LACK OF DESIRE TO PROSECUTE LAYTON,

SPECIAL AGENTS OF THE FBI, AFTER PERSONAL CONTACTS WITH NUMEROUS

GOVERNMENT OFFICIALS IN APRIL OF 1979, READILY CONCLUDED IT

WAS APPARENT THAT THE GUYANESE GOVERNMENT WOULD BE MOST SUSCEPTIBLE

TO U.S. GOVERNMENT'S REQUEST FOR THE EXTRADITION OF LARRY LAYTON

AND PROSEUTION IN THE U.S. THIS LACK OF DESIRE BY THE GOG TO PROSECUTE

LAYTON IS BASED ON THE FACT THAT TRIAL WOULD BE COSTLY, TIME CONSUMING,

AND BRING UNDUE ADVERSE PUBLICITY THAT THE GOG DOES NOT DESIRE. IN ADDITION, AMERICAN EMBASSY AT GEORGETOWH HAS POINTED OUT THAT THE GOG WOULD, IN ALL LIKELIHOOD, PREFER TO PASS THE PROSECUTION OF LAYTON OVER TO AMERICAN AUTHORITIES. TRIAL WOULD BE COSTLY

AND TIME CONSUMING FOR GOG INCLUDING AS IT DOES THE NECESSITY OF BRINGING BACK FROM THE U.S. PEOPLE'S TEMPLE SURVIVORS TO TESTIFY. AMERICAN EMBASSY ADVISES, THEREFORE, IF GOG WERE TO BE PRESENTED WITH POSSIBILITY THAT A U.S. COURT IS PREPARED TO ACCEPT JURISDICTION THERE IS A REAL LIKELIHOOD THAT GUYANESE JUDICIAL SYSTEM WOULD BE TEMPTED TO DROP CHARGES AGAINST LAYTON AND RELEASE HIM. SAN FRANCISCO FBI HAS ALSO RECEIVED REPORT FROM NEWSPAPER PERSONS RECENTLY RETURNED FROM GUYANA THAT GOG LOOKS UPON THE LAYTON CASE AS THE KILLING OF AN AMERICAN BY AN AMERICAN IN VIOLATION OF AMERICAN LAW AND IS THEREFORE AN AMERICAN PROBLEM. (1)

IT IS NOT KNOWN IF THE DOJ IS IN POSSESSION OF COMPLETE INFORMATION CONCERNING THE EVIDENCE AGAINST LAYTON, I.E. GRAND JURY TESTIMONY. FOR INFORMATION, GRAND JURY TESTIMONY IS SUFFICIENTLY MORE DETAILED AND GRAPHIC. THAN ORIGINAL FBI INTERVIEWS WHICH ARE UNEERSTANDABLY NOT AS DETAILED DUE TO RELUCTANCE OF SURVIVORS TO TALK TO GOVERNMENT OFFICIALS IMMEDIATELY UPON THEIR RETURN TO THE U.S. AND LACK OF TOTAL UNDERSTANDING OF THE INCIDENT IN GUYANA AT THE TIME THE INTERVIEWS WERE CONDUCTED. (W)

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DOJ SHOULD BE MADE AWARE THAT ON MARCH 26, 1979,

MR. TONY TAMBURELLO, AMERICAN ATTORNEY RESIDING IN

SAN FRANCISCO REPRESENTING LAYTON, ADDRESSED A LETTER TO

USA, SAN FRANCISCO, IN WHICH HE STATES, "FORMAL DEMAND IS

HEREBY MADE FOR YOUR OFFICE, OR ANY OTHER APPROPRIATE AGENCY

WITHIN THE UNITED STATES GOVERNMENT, TO REQUIRE THAT LARRY

LAYTON BE BROUGHT TO THE UNITED STATES TO STAND TRIAL FOR

ANY CRIMINAL ACTS THE UNITED STATES GOVERNMENT INTENES TO

PROSECUTE HIM FOR AS A RESULT OF THE INCIDENT OCCURING AT

PORT KAITUMA, GUYANA."(W)

IT IS FELT THAT INVESTIGATION REQUESTED BY LEGAT, BOGOTA, WOULD BE PROPERLY CONDUCTED THROUGH APPROPRIATE CHANNELS AND DIPLOMATIC PROTOCOL AND MAY RESULT IN OBTAINING CONCLUSIVE EVIDENCE OF LAYTON'S GUILT, IF DOJ CONCLUDES THAT SUFFICIENT EVIDENCE DOES NOT NOW EXIST.

ARMED AND DANGEROUS. SUICIDAL TENDENCIES